



City Manager's Weekly Update

Week ending November 10, 2011

UPCOMING MEETINGS

- 11/11 Veteran's Day Holiday**, City Offices Closed
- 11/11** Airport Committee Meeting, CANCELLED
- 11/14** City Council Work Session, CANCELLED
- 11/17** CC/SLUSD Liaison Committee Meeting, 4:00 p.m., District Offices, 14735 Juniper Street
- 11/18** Finance Committee Meeting, CANCELLED
- 11/21** City Council Meeting, 7:00 p.m., Council Chambers
- 11/24 & 25 Thanksgiving Day Holiday**, City Offices Closed
- 11/28** City Council Work Session, 7:00 p.m., Helen Lawrence South Offices Conference Rm.
- 12/2** Finance Committee Meeting, 8:15 a.m., Sister Cities Gallery
- 12/5** City Council Meeting, 7:00 p.m., Council Chambers
- 12/6** Rules and Communications Committee Meeting, 4:30 p.m., Sister Cities Gallery
- 12/8** Business and Housing Committee Meeting, 4:00 p.m., Sister Cities Gallery
- 12/12** City Council Work Session, 7:00 p.m., Helen Lawrence South Offices Conference Rm.

To: City Council
From: Lianne Marshall, Interim City Manager

City offices will be closed tomorrow in recognition of Veterans Day. In 1918 on the eleventh hour of the eleventh day of the eleventh month, a cease fire agreement was signed to end World War I. November 11, 1919 was set aside as Armistice Day to remember the sacrifices made during World War I. In 1954, the U.S. designated November 11 as Veterans Day to honor veterans of all U.S. wars. Tomorrow we honor the 24.9 million veterans in the United States for their service to their country.

Mark Your Calendar

Veterans Day Flag Raising (reminder)

Friday, November 11, 11:00 a.m., Senior Community Center, 13909 East 14th Street

- This year's Veterans Day Flag Raising program, hosted as always by San Leandro American Legion Post 117, will be held on November 11, at 11:00 a.m. (11-11-11 at 1100hrs in military time) at the Senior Community Center.
- Local Veteran Adam Figueroa, who has passed on "to Post Everlasting," will be eulogized, and the event will also offer a special tribute to WWII Veterans. Because of this special WWII tribute, the Post has asked that we hold it at the Senior Community Center to accommodate a larger than normal audience.
- The American Legion will be recognizing Martin Francis and his dedication to the history of the nation's flag during the program and putting some of his flags on display with an acknowledgement on the printed program for his collection.
- There won't be an Alameda County parade this year, but Oakland is scheduled to be the host city this year, and a Veterans Day Ceremony may be held.

America Recycles Day (reminder and flyer attached)

Tuesday, November 15, 9:00 a.m. to 1:00 p.m., Marina Community Center, 15301 Wicks Boulevard

- In celebration of America Recycles Day, the City is hosting a recycling collection event for San Leandro household batteries, fluorescent lights, pharmaceuticals and mercury-containing devices on November 15. Millions of people throughout the country will be participating in local events to celebrate and learn more about recycling programs!
- America Recycles Day, recognized annually on November 15, celebrates the successes of recycling and helps raise awareness about the importance of reducing, reusing and recycling – every day and all throughout the year.

DIY Program – Home Energy Efficiency Class (reminder)

Wednesday, November 16, 6:30 p.m., Helen Lawrence South Offices Conference Room

- The Building Division will be hosting a Home Energy Efficiency Class on November 16.
- Residents will learn how to save money and how to make their home more comfortable, and participants who take the class will receive a free in-home evaluation.
- City staff will show exactly where homeowners can make the biggest energy savings bang for their buck. The evaluation consists of a pressurization test that dramatically shows exactly where the home is leaking. Staff also uses an infrared camera to find cold spots and missing insulation, and tests heating systems for leaks.

34th Annual Senior Thanksgiving Luncheon (flyer attached)

Wednesday, November 23, 11:00 a.m., Senior Community Center and Marina Community Center

- The Recreation and Human Services Department will be hosting the 34th Annual Thanksgiving Luncheon for seniors on November 23. City staff and volunteers will be serving a delicious holiday lunch to 500 seniors at both locations.
- Raffle prizes donated by local organizations, businesses and City employees will be given away at the luncheon. Entertainment will be provided by the San Leandro High School Jazz Ensemble at the Marina Community Center. Singer Joe Sheldon and the Chabot Jazz Combo will entertain at the Senior Community Center.
- Volunteers are asked to arrive by 11:00 a.m. If you would like to help serve lunch, please notify Yolanda Carrasco by Monday, **November 14**, and specify which location you plan to attend.

Presentation of District Leadership Awards and Board and Commission Service Awards

Monday, December 5, 6:00 p.m. Reception, Sister Cities Gallery; City Council Meeting 7:00 p.m.

- The presentation of the District Leadership Awards and Mayor's Awards of Excellence is scheduled for December 5 during the Presentations portion of the City Council meeting. Prior to the meeting, a modest cake and coffee reception will be held in the Sister Cities Gallery at 6:00 p.m.
- Presentations that evening will also include service awards to the five Board and Commission members who are due for City service awards: Tom Silva – 10 years on the Rent Review Board; Ed Shapiro – 15 years on the Recreation and Parks Commission; Darryl Shields – a total of 15 years on the Board of Zoning Adjustments, Personnel Relations Board, and Recreation and Parks Commission; Orval Badger – a total of 15 years on the Library-Historical Commission, Board of Zoning Adjustments, City Council, and Personnel Relations Board; and Donna Reed – 25 years on the Library-Historical Commission.
- The City service awardees have received a letter, letting them know of their service award and inviting them to the reception and the Council meeting. A general invitation to all Boards and Commissions has not been issued. Everyone, of course, is welcome to attend.
- Staff will send letters of invitation to your District Leadership award recipients. Please provide Kathy Ornelas with their mailing addresses by Monday, November 14.

Council Information

State Supreme Court Holds Oral Arguments in Redevelopment Lawsuit

- Today, November 10, the State Supreme Court held oral arguments in a lawsuit that will determine the fate of redevelopment agencies in California. The California Redevelopment Association (CRA) and League of California Cities are challenging the constitutionality of the pair of State laws that first eliminate redevelopment agencies and then allow them to be re-established if they agree to make sizable ongoing payments. The justices' questions focused on the following issues:
 - Whether the payments can be construed as "voluntary" given that the alternative is elimination. If they are not voluntary, the law would appear to violate Proposition 22.
 - Whether the two bills can be severed if the payment requirement is struck down. Conceivably, the bill eliminating redevelopment agencies could be upheld, although the CRA's attorney contended that the Legislature's clear intent was to pass them as a package.
- The Court has stated its intention to issue a judgment prior to January 15, the date the first payments are due.
- Here is a link to a brief article from the League's CA Cities Advocate: http://newsletter.cacities.org/e_article002265121.cfm?x=bkfHtNL,b103jtvr.

Drafted Year-At-A-Glance Meetings/Events/Recognitions Calendar for 2012 (attached)

- At the request of Mayor Cassidy, a drafted Year-At-A-Glance calendar of meetings, events and recognitions for the City Council in 2012 has been developed in order for you to be able to see in advance what meetings or recognitions occur on an annual basis.
- At the Mayor's suggestion, potential dates for City Council District Town Hall meetings have been listed, as well.
- Staff has attempted to be as comprehensive as possible with the attached drafted calendar. However, we will gladly add other City-sponsored meetings, events or recognitions that occur on a regular basis. You are welcome to provide Kathy Ornelas or Yolanda Carrasco with additional entries for the calendar at any time.

Correspondence from Other Agencies

League of California Cities (special briefing paper attached)

- The Government Performance and Accountability Act

City of San Leandro America Recycles Day Event



Tuesday, November 15 • 9:00am - 1:00pm
Marina Community Center
15301 Wicks Blvd, San Leandro

In celebration of America Recycles Day, the City is hosting a recycling collection event. The America Recycles Day slogan says it all. When we recycle and buy products made of recycled material, "it all comes back to you." In a very practical way we can all help to improve our economy and conserve our energy and resources.



WHAT YOU CAN BRING TO RECYCLE:

- ◆ Household batteries
- ◆ Expired or unused medication (no controlled substances)
- ◆ Mercury thermometers
- ◆ Fluorescent lights and tubes or incandescent bulbs
- ◆ CDs, DVDs, jewel cases, floppy disks, audio and video tapes
- ◆ Cell phones and cell phone chargers
- ◆ Empty toner cartridges

REQUIREMENTS:

- ⊙ San Leandro Residents only
- ⊙ Remove all Excess Bags and Packaging from Products
- ⊙ Place Batteries in Ziploc bags Separate from Other Products
- ⊙ Medicines should be removed from their original containers and placed in Ziploc Bags separate from other products
- ⊙ All types of light bulbs accepted

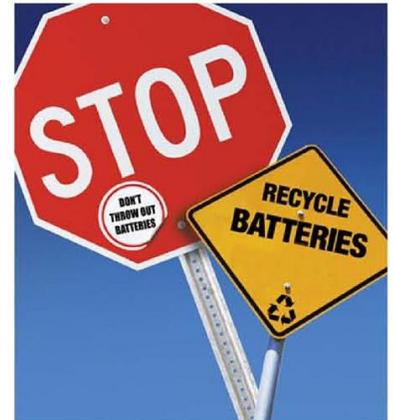
MANAGE YOUR HOUSEHOLD PRODUCTS

THE RIGHT WAY:

- ⊙ Do not flush medicine down the drain
- ⊙ Compost vitamins in your green yard trimmings cart
- ⊙ Dispose of needles, syringes and lancets in a sharps container
- ⊙ Do not buy more than you need
- ⊙ Personal care products (deodorants, lotions, shampoos, etc.) should be properly disposed of in your garbage cart

THE FOLLOWING ITEMS WILL NOT BE ACCEPTED:

- ◆ VITAMINS
- ◆ NEEDLES & SHARPS
- ◆ SOAPS & OTHER PERSONAL CARE PRODUCTS
- ◆ ELECTRONIC DEVICES
- ◆ CAR BATTERIES
- ◆ CHEMICALS OR PAINTS
- ◆ NEW TONER CARTRIDGES
- ◆ LIGHT FIXTURES OR BALLASTS



It is against the law to throw batteries in the trash. On February 8, 2006, the State of California banned household batteries and other hazardous products (like fluorescent lights) from disposal.

Recycle Your Medication



Unused medicine flushed or put down the drain can end up in our waterways and pollutes the environment. You can make a world of difference by following prescriptions as directed, and then disposing of your unused portions properly.

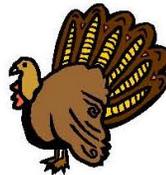


34th Annual Senior Thanksgiving Luncheon



Wednesday, November 23, 2011
11:00am - 1:00pm

**Marina Community
Center**
15301 Wicks Blvd.
Course #24492



**Senior Community
Center**
13909 East 14th Street.
Course #24493

Come celebrate the Thanksgiving holiday! Join us for this heart-warming San Leandro tradition. Enjoy fabulous food, great entertainment, friendly company and a free raffle featuring items donated by community businesses and individuals.

Reservations are **\$5** each for residents; **\$7** each for non-residents. Reservations for this event will start on Friday, October 7 at 9:00am at the Senior Community Center and City Hall South Offices, and at 12:30pm at the Marina Community Center. For a small service fee, you may also make reservations on-line at www.sanleandrorec.org.

*Group reservations will begin on Friday, October 14, based on space availability. There is a two-seat limit per person for this event.
Reservations are nonrefundable.*



For questions, please call (510) 577-3462
City of San Leandro Senior Services
Senior Community Center
13909 East 14th Street, San Leandro, CA 94578

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Year-At-A-Glance Meetings/Recognitions Calendar - 2012

(* Subject to Room Availability)

January

Event	Proposed Date
City Council Meeting National Blood Donor Month Proclamation	Tuesday, Jan 3 (due to holiday)
Coffee with the Mayor @ City Hall	Friday, Jan 6, 8:30-10:00 a.m.; City Council Chambers
City Council Work Session	Monday, Jan 10
City Council Meeting Proclamation of January 30 as Fred T. Korematsu Day	Tuesday, Jan 17 (due to holiday)
USCM Winter Meeting	January 18-20, 2012
City Council Work Session	Monday, Jan 23
City Council Winter Retreat	Saturday, Jan 28
City Council meetings TBD	Monday, Jan 30, 5 th Monday
Martin Luther King Celebration	TBD
San Leandro Chamber of Commerce Installation of Officers	TBD

February

Event	Proposed Date
City Council Meeting Black History Month Proclamation	Monday, Feb 6
City Council Work Session	Monday, Feb 13
City Council Meeting Traditional Presentation of State of the City Address	Date TBD; traditionally the City Council meeting prior to presentation to the Chamber of Commerce
City Council Work Session	Monday, Feb 27
Environmental Forum	TBD

March

Event	Proposed Date
City Council Meeting American Red Cross Month Proclamation Portuguese Immigrant Week (date TBD)	Monday, Mar 5
State of the City Address to the Chamber of Commerce	Date TBD; traditionally the 1 st Wednesday of the month
City Council Work Session	Monday, Mar 12
NLC Congressional City Conference	March 10-14, 2012
City Council Meeting	Tuesday, Mar 19
City Council Work Session	Monday, Mar 26
CCT Finger Lickn Good Fundraiser	TBD
Little League Opening Day Celebrations	TBD
SLPD Recognition Promotion Ceremony	TBD
Leadership San Leandro Government Day	TBD - May be March or November

April

Event	Proposed Date
City Council Meeting Fair Housing Month Proclamation	Monday, Apr 2
City Council Work Session	Monday, Apr 9
City Council Meeting Arbor Day Proclamation (date TBD)	Monday, Apr 16
City Council Work Session	Monday, Apr 23
City Council meetings TBD	Monday, Apr 30, 5 th Monday
Alameda County's Children's Memorial Event	TBD
Watershed Festival	TBD
Arbor Day Tree Planting Ceremony	TBD
ABAG Spring General Assembly	TBD
Shoreline Clean Up Event	TBD
Adult Volunteer Reception	TBD

May

Event	Proposed Date
Town Hall for Districts 3 & 4	Tuesday, May 1, 7:00-9:00 p.m.; @ Marina Community Center*
City Council Meeting Asian-Pacific Islander Heritage Month Proclamation Older Americans Month Proclamation Bike to Work Day Proclamation (date TBD) EBHO Affordable Housing Week Proclamation (dates TBD)	Monday, May 7
City Council Work Session	Monday, May 14
City Council Meeting	Monday, May 21
Council Work Session	Tuesday, May 29 (due to holiday)
SL Bike Day	TBD
Neighborhood Clean Up Event	TBD
Bay Friendly Gardening Tour	TBD

June

Event	Proposed Date
City Council Meeting LGBT Week Proclamation (dates TBD) Flag Day Proclamation	Monday, Jun 4
City Council Work Session	Monday, Jun 11
Flag Day Program	Date TBD if outside event sponsorship is obtained
Coffee with the Mayor for Chinese Community	Saturday, June 16, 10:00 a.m. - noon; @ Manor Branch Library*
City Council Meeting Dump the Pump Proclamation (Date TBD)	Monday, Jun 18
City Council Work Session	Monday, Jun 25
Holy Ghost Celebration	TBD

July

Event	Proposed Date
City Council Meeting Parks and Recreation Month Proclamation	Monday, Jul 2
City Council Work Session	Monday, Jul 9
San Leandro Hosts Alameda Mayors Conference Meeting	Wednesday, July 11; 6:00 p.m.; location TBD
City Council Meeting United States Constitution Week Proclamation (for a week in September)	Monday, Jul 16
City Council Work Session	Monday, Jul 23
Town Hall for Districts 1 & 2	Thursday, July 26, 7:00-9:00 p.m.; @ Senior Community Center*
Meeting with Senator Corbett and Supervisor Chan	Friday, July 27, 8:30 a.m.; City Manager Large Conf. Room
City Council meetings TBD	Monday, Jul 30, 5 th Monday
San Leandro Day at the Races (Alameda County Fairgrounds)	TBD
Day at the Casa	TBD

August

Event	Proposed Date
Generally dark in August for any meetings or events.	
National Night Out	Tuesday, Aug 7
Summer Reading Carnival	TBD

September

Event	Proposed Date
City Council Meeting National Hispanic Heritage Month Proclamation (dates TBD)	Tuesday, Sep 4 (due to holiday)
LOCC Annual Conference (San Diego)	September 5-7, 2012
City Council Work Session	Monday, Sep 10
City Council Meeting	Monday, Sep 17
City Council Work Session	Monday, Sep 24
All Employee BBQ and Service Awards	Date TBD
Coastal Clean Up Day	TBD

October

Event	Proposed Date
City Council Meeting Filipino American Heritage Month	Monday, Oct 1
Town Hall for Districts 5 & 6	Thursday, October 4, 7:00-9:00 p.m.; Main Library Lecture Hall*
Coffee with the Mayor for Spanish Speaking Community	Saturday, October 6, 10:00 a.m. - noon; Main Library Lecture Hall*
Sausage and Suds	Traditionally the first Sunday of October (7th), 10:00 a.m.
City Council Work Session	Monday, Oct 8
City Council Meeting	Monday, Oct 15
Trivia Bee	Traditionally third Friday in October (19 th), 6:00 p.m.; Marina Community Center

City Council Work Session	Monday, Oct 22
City Council meetings TBD	Monday, Oct 29, 5 th Monday
Project Literacy's Annual Trivia Bee	TBD
ABAG Fall General Assembly	TBD
Friends of the Library Book Sale	TBD

November

Event	Proposed Date
City Council Meeting	Monday, Nov 5
Veterans Day Flag Raising	Sunday, November 11, time TBD by American Legion Post 117, traditionally at City Hall
City Council Work Session	Monday, Nov 12
City Council Meeting	Monday, Nov 19
City Council Work Session	Monday, Nov 26
Senior Thanksgiving Luncheon	Date TBD (typically the Wednesday before Thanksgiving)
America Recycles Event	TBD
NLC Congress of Cities Conference	TBD

December

Event	Proposed Date
Coffee with the Mayor at City Hall	Monday, December 3, 8:30-9:30 a.m.; City Council Chambers
Mayor's Open Office Hours	Monday, December 3, 9:30 a.m. - noon; Mayor's Office
City Council Meeting District and Mayor's Leadership Awards Presentations Board and Commission Service Awards Presentations	Monday, Dec 3
It's A Wonderful Night Downtown Event	Traditionally the first Friday of December (7), 6:00 p.m. Joaquin Plaza
City Council Work Session	Monday, Dec 10
City Council Meeting Chancellor's 4.0 Club Day Proclamation (TBD)	Monday, Dec 17
No City Council Meetings	Monday, Dec 24 & Dec 31 due to holidays
Moosefeed Luncheon	TBD
Santa at the Fire House	TBD
Christmas at the Casa	TBD



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www.cacities.org#

SPECIAL BRIEFING PAPER

The Government Performance and Accountability Act

Initiative Ballot Measure

Source: http://caforward.3cdn.net/14afcf2ff31e57d59f_yrm6b977u.PDF

Sponsor: California Forward

Background: The foundation-supported reform group, California Forward, submitted the above entitled initiative ballot measure to the California Attorney General for title and summary on November 1. In 45 – 60 days the sponsor will have to decide whether to spend the estimated \$3 million to gather signatures to qualify the measure for the November, 2012 ballot. This special briefing paper introduces League members to the proposal and how it might affect cities.

Key Issues Raised by the Measure:

1. Statement of Purpose of State and Local Government. Is the “purpose of state and local governments to promote a prosperous economy, a quality environment, and community equity?”
2. Mandate for Local Performance-Based Budgeting. Should there be a mandate for performance-based budgeting by local governments?
3. Community Strategic Action Plans. Should counties be provided financial incentives to adopt a voluntary community strategic action plan in conjunction with cities and schools to deliver state-funded services more efficiently and effectively?
4. State Budget and Legislative Changes. Should the state government be mandated to adopt the wide range of changes to the state budget and legislative process contained in the measure and described below?

The following questions and answers are designed to begin the discussion of these issues within the League. Please let your League Regional Public Affairs Manager know if you have any additional questions, and we will try to answer them.

Q: Should city officials take a position on this ballot measure yet?

A: The measure has just started its journey toward the November, 2012 ballot, allowing city officials the time to study it before taking a position. We encourage city officials to closely review the text of the measure and any subsequent analyses by the League and others before adopting a position. These will be forthcoming over the next few months.

Q: Does the League have a formal position on this ballot measure?

A: NO. The League does not yet have a formal position on this measure and is currently analyzing its text in detail. Any additional analysis will be shared with cities, the board and policy committees when it is completed. If California Forward proceeds with

November 8, 2011

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gathering signatures to qualify the measure in early 2012, the League's policy committees will begin review of the measure and submit a recommendation for a formal position to the League board.

Q: What does the 22-page ballot measure purport to do?

A: The ballot measure contains a wide-ranging list of state and local budget "reforms" that declare an entirely new purpose for all governments, require performance-based budgeting by the state and local governments, and provide financial and regulatory incentives for new regional plans among counties, cities and schools to implement certain programs more effectively and efficiently. The measure also contains a number of changes in the state legislative process that are designed to increase transparency and oversight.

1. Declaration of new purpose of state and local government. The measure declares that: "with this measure, the people declare that the shared purpose of state and local governments is to promote a prosperous economy, a quality environment, and community equity." "The measure says this purpose is advanced "by achieving at least the following goals: increasing employment, improving education, decreasing poverty, decreasing crime, and improving health." According to its findings, the measure carries out this purpose in two ways: (a) to improve results and accountability to taxpayers and the public, it imposes new budget mandates on state and local governments; and (b) to encourage local governments to work together the measure creates a new funding opportunity for countywide collaboration.

2. Local Government—Performance-Based Budget Mandate and New Joint-Planning Incentive.

(a) New Performance-Based Budget Mandate. The measure mandates local governments to include and report on performance measurements in their budgets that will contribute to accomplishing the local government's goals, including "as applicable to the local government's functions, role, and locally-determined priorities, a prosperous economy, quality environment, and community equity." This wording appears to provide flexibility to a city in determining whether any of these purposes are relevant to the city's budget. The measure also requires a description of outcome measurements to assess progress, a public report (e.g., next year's budget) on progress toward attaining the goals, and an open and transparent budget process.

(b) Community Strategic Action Plans. (1) A four-page section of the measure authorizes a county board of supervisors to initiate the development of a Community Strategic Action Plan to deliver public services more effectively and efficiently. Local agencies will be invited to participate. In order to take effect, at least a majority of the entities "providing municipal services...to at least a majority of a county's residents" (within cities but also unincorporated area residents), and one or more school districts serving at least a majority of the pupils in the county, must participate in the plan. The plan must be approved by a majority vote of the

governing bodies of the participating entities and shall not apply to any local government entity that does not participate in the plan.

(2) The Act dedicates .035% of the state sales and use tax (roughly \$180 million) annually to provide an incentive for adopting the Action Plans. Beginning in 2014-15, each county that has adopted an Action Plan and submitted it to Controller is guaranteed to receive an allocation of these funds (which can be shared with all the non-school participating agencies). The plan must achieve various purposes and goals (on which the local entities agree) and provide for allocating resources to support the plan, including funds received from the state and sharing local property taxes. Tax sharing requires a two-thirds vote of the governing bodies of participating entities. School districts cannot receive funds from this new source, but may receive funds from any other source determined by the other participating entities.

(3) The measure also contains provisions allowing the county to seek exceptions from state statutes or regulations that would impede local administration of a state program financed with state funds. To do so, the plan is required to be submitted to the state Legislature or the applicable state agency. If the legislature or agency fails to act on the request within 60 days of receiving the plan, it is deemed approved.

(4) After four years, the legislative analyst will evaluate the extent to which the plans have improved the efficiency of service delivery or reduced the demand for state-funded

3. State Government—Many New Mandates. Most of the 22-page ballot measure is devoted to changes in the state budget and legislative process, including requiring:

- (a) a two-year performance-based state budget consistent with the new “purposes” outlined above;
- (b) state legislative review of every state program every 5 years;
- (c) that major new programs and tax cuts (in excess of \$25 million) clearly identify funding sources and spending cuts before being enacted; and
- (d) that the state budget and all legislation be in print 3 days before being acted upon.

The measure also changes the process for the legislature to deal with fiscal emergencies declared by the governor and amends provisions also included in ACA 4, the so-called “rainy day fund” constitutional amendment that was placed on the ballot as part of the 2009 budget agreement. The Legislature passed a statute this year that moved ACA 4 from the June 2011 ballot to the November 2014 ballot. These changes must also be reviewed for their effect.

Q: Did the League review earlier drafts of the measure?

A: Yes. League staff met with California Forward staff over the last few weeks to be briefed on the measure. We submitted extensive proposed written amendments to respond to our concerns about the impact of the measure on local control, with the caveat that our

amendments were intended to mitigate anticipated city concerns and did not in any way represent a final League position on the measure. To their credit, California Forward accepted many of those amendments; however, some of the amendments that were not accepted would have resolved some remaining concerns. We will continue our review of the measure as it proceeds through the League's policy review process and seek the reactions of our members.

Q: Does the League have any remaining policy concerns with the measure?

A: In addition to a new constitutional mandate for a prescribed type of "performance-based" local budget, the unconditional declaration in Section One (Findings and Declarations) of the measure that "...the people declare that the purpose of state and Local government is to achieve a prosperous economy, a quality environment, and community equity" is somewhat at odds with the more constrained use of the same terms in the local budget section (pp. 12 - 13) with its focus on locally-developed and adopted goals. City officials also need to evaluate the potential of proposed Action Plans, and the measure's effects on the state budget and legislative process.